

Planning Act 2008

Infrastructure Planning (Applications Prescribed Forms and Procedure) Regulations 2009

North Lincolnshire Green Energy Park

Volume 9

9.36 Applicant's comments on responses to the ExAs ExQ3 and submissions at Deadline 8.

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Glossary

Acronym	Full term / Description	
2008 Act	Planning Act 2008	
ABP	Associated British Ports	
AGI	Above Ground Installations	
BNG	Biodiversity Net Gain	
CBMF	Concrete Block Manufacturing Facility	
CCTV	Closed Circuit Television	
CCUS	Carbon Capture, Utilisation and Storage	
СЕМР	Construction Environmental Management Plan	
CLP	Construction Logistics Plan	
CO2	Carbon Dioxide	
CoCP	Code of Construction Practice	
СоРА	Control of Pollution Act	
DCO	Development Consent Order	
DHPWN	District Heating and Private Wire Network	
EA	Environment Agency	
EN-1	Overarching National Policy Statement for Energy	
EN-3	National Policy Statement for Renewable Energy Infrastructure	
EN-5	National Policy Statement for Electricity Networks Infrastructure	
EP	Environmental Permit	
ERF	Energy Recovery Facility	
ES	Environmental Statement	
EV	Electric Vehicle	
FGTr	Flue Gas Treatment Residue	
FRA	Flood Risk Assessment	
H2	Hydrogen	
IAQM	Institute of Air Quality Management	
IDB	Internal Drainage Board	
INNS	Invasive Non-Native Species	
LLFA	Lead Local Flood Authority	
LVIA	Landscape and Visual Impact Assessment	
NLC	North Lincolnshire Council	
NLGEP	North Lincolnshire Green Energy Park	
NPS	National Policy Statement	



NSIP	Nationally Significant Infrastructure Project
OEMP	Outline Environmental Management Plan
PEIR	Preliminary Environmental Information Report
PRF	Plastic Recycling Facility
PRoW	Public Rights of Way
RHTF	Residue Handling and Treatment Facility
RLB	Red Line Boundary
SoCC	Statement of Community Consultation
SoCG	Statement of Common Ground
SoS	Secretary of State
SuDS	Sustainable Drainage Systems
ТСРА	Town and Country Planning Act
WSI	Written Scheme of Investigation





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1.0 Introduction

Overview

1.1 This report sets out North Lincolnshire Green Energy Park Limited's (the Applicant's) comments on the responses by other parties to the Examining Authority's third written questions and further submissions submitted at Deadline 8.

The Proposed Development

- 1.2 The North Lincolnshire Green Energy Park (NLGEP), located at Flixborough, North Lincolnshire, comprises an ERF capable of converting up to 760,000 tonnes of residual non-recyclable waste into 95 MW of electricity and a CCUS facility which will treat a proportion of the excess gasses released from the ERF to remove and store CO2 prior to emission into the atmosphere. The design of the ERF and CCUS will also enable future connection to the Zero Carbon Humber pipeline to be applied for, when this is consented and operational, to enable the possibility of full carbon capture in the future.
- 1.3 The NSIP incorporates a switchyard, to ensure that the power created can be exported to the National Grid or to local businesses, and a water treatment facility, to take water from the mains supply or recycled process water to remove impurities and make it suitable for use in the boilers, the CCUS facility, concrete block manufacture, hydrogen production and the maintenance of the water levels in the wetland area.
- 1.4 The Project includes the following Associated Development to support the operation of the NSIP:
 - a bottom ash and flue gas residue handling and treatment facility (RHTF);
 - a concrete block manufacturing facility (CBMF);
 - a plastic recycling facility (PRF);
 - a hydrogen production and storage facility;
 - an electric vehicle (EV) and hydrogen (H2) refueling station;
 - battery storage;
 - a hydrogen and natural gas above ground installation (AGI);
 - a new access road and parking;
 - a gatehouse and visitor centre with elevated walkway;



- railway reinstatement works including; sidings at Dragonby, reinstatement and safety improvements to the 6km private railway spur, and the construction of a new railhead with sidings south of Flixborough Wharf;
- a northern and southern district heating and private wire network (DHPWN);
- habitat creation, landscaping and ecological mitigation, including green infrastructure and
 65 acre wetland area;
- new public rights of way and cycle ways including footbridges;
- Sustainable Drainage Systems (SuDS) and flood defence; and
- utility constructions and diversions.
- 1.5 The Project will also include development in connection with the above works such as security gates, fencing, boundary treatment, lighting, hard and soft landscaping, surface and foul water treatment and drainage systems and CCTV.
- 1.6 The Project also includes temporary facilities required during the course of construction including site establishment and preparation works, temporary construction laydown areas, contractor facilities, materials and plant storage, generators, concrete batching facilities, vehicle and cycle parking facilities, offices, staff welfare facilities, security fencing and gates, external lighting, roadways and haul routes, wheel wash facilities, and signage.

The Purpose and Structure of this Document

- 1.7 This document sets out the Applicant's comments on the answers submitted by other parties to the Examining Authority's third written questions and further submissions received by the Examining Authority at Deadline 8.
- 1.8 The Applicant notes that there were several of the third written questions directed towards North Lincolnshire Council but that no response was submitted at Deadline 8. As such, no comment on those responses has been made in this document.
- 1.9 The document is structured as follows:
 - Section 2: Natural England
 - Section 3: Environment Agency
 - Section 4: AB Agri
 - Section 5: Cadent Gas



- Section 6: Anglian Water
- Section 7: UKWIN
- Section 8: Amy Ogman
- Section 9: Brian Oliver

2.0 APPLICANTS' COMMENTS ON NATURAL ENGLAND'S WRITTEN QUESTION / RIES RESPONSES

2.1 The Applicants' comments on Natural England's responses to the Examining Authority's third written questions and RIES document (REP8-036) can be found below in Table 1.

 Table 1: Applicants comments on Natural England's response to the Examining Authority's third

 written questions / RIES document

Natural England's Responses	Applicant's Comment
Q2.1.1	No Comment.
Natural England advise that all relevant	
European sites have been identified in the	
Report to Inform Habitats Regulations	
Assessment (HRA) (dated March 2023). We	
also advise that the correct features of these	
sites have been listed in Table 4 of the	
Applicant's Report to Inform HRA.	
Q2.5.1	No Comment.
We advise this is an acceptable approach as	
the underlying habitat types are the same as	
for Humber Estuary SPA and SAC, and	
therefore use of the same critical loads or	
critical levels is appropriate.	
Q2.5.7	No Comment.
Natural England agree that the use of these	
parameters to undertake the HRA is suitable	
as the modelling. The DCO does secure the	
ERF technology, the use of which has been	
used to inform the modelling.	
We note that the operating parameters (such	
as operating hours) are not proposed to be	
secured in the DCO. However, an	

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environmental permit will be required for the							
development which will also require a HRA to							
be undertaken and will be able to set these							
conditions	s. We	are	sat	isfied	that	the	
modelling has been undertaken using the best							
available	informa	tion	to	demor	nstrate	no	
AEOI.							

Previously, when only the information on the worst-case emissions scenario was provided, there wasn't sufficient evidence to conclude a scenario existed where there would be no AEOI, and relying on this being demonstrated at a later date for the permit would have been inappropriate. The HRA submitted for this DCO should also be considered in the environmental permit HRA as they are for the same project.

same project.

 Q2.5.10
 No Comment.

 Natural England have based our decision on
 the annual NOx emission period, which

 provides a more accurate for consideration of
 the potential for long term impacts.

Q2.5.12No Comment.For European sites Natural England are
satisfied that the correct screening
conclusions have been reached for the
operational emissions to air both alone and in
combination following the revised ROC
results.No Comment.Q2.1.1No Comment.



Following the review of [AS-016] NE agree	
that with the movement of the access road to	
a distance greater than 200m from Humber	
Estuary SAC and Ramsar traffic impacts from	
the proposed development can be screened	
out of further assessment.	
Q2.1.2	No Comment.
Following the review of [AS-016] NE agree	
that with the movement of the access road to	
>200m from Humber Estuary SAC and Ramsar,	
traffic impacts from the proposed	
development can be screened out of further	
assessment.	
Q2.1.3	No Comment
Natural England advise that the correct	No comment.
qualifying features have been identified for	
guantying reatures have been facilities for	
the dust impact nathway	
the dust impact pathway.	
the dust impact pathway.	Noted and now included in an updated HRA.
the dust impact pathway. 2.1.4 Following the review of [AS-016] Natural	Noted and now included in an updated HRA.
the dust impact pathway. 2.1.4 Following the review of [AS-016] Natural England is content that a conclusion of no LSE	Noted and now included in an updated HRA.
the dust impact pathway. 2.1.4 Following the review of [AS-016] Natural England is content that a conclusion of no LSE can be determined for impacts due to bored	Noted and now included in an updated HRA.
the dust impact pathway. 2.1.4 Following the review of [AS-016] Natural England is content that a conclusion of no LSE can be determined for impacts due to bored piling, as evidence is provided in sections	Noted and now included in an updated HRA.
the dust impact pathway. 2.1.4 Following the review of [AS-016] Natural England is content that a conclusion of no LSE can be determined for impacts due to bored piling, as evidence is provided in sections 4.5.3.2 to 4.5.3.5 of reasons to rule out	Noted and now included in an updated HRA.
the dust impact pathway. 2.1.4 Following the review of [AS-016] Natural England is content that a conclusion of no LSE can be determined for impacts due to bored piling, as evidence is provided in sections 4.5.3.2 to 4.5.3.5 of reasons to rule out impacts from this pathway. However, Natural	Noted and now included in an updated HRA.
the dust impact pathway. 2.1.4 Following the review of [AS-016] Natural England is content that a conclusion of no LSE can be determined for impacts due to bored piling, as evidence is provided in sections 4.5.3.2 to 4.5.3.5 of reasons to rule out impacts from this pathway. However, Natural England also notes that the current	Noted and now included in an updated HRA.
the dust impact pathway. 2.1.4 Following the review of [AS-016] Natural England is content that a conclusion of no LSE can be determined for impacts due to bored piling, as evidence is provided in sections 4.5.3.2 to 4.5.3.5 of reasons to rule out impacts from this pathway. However, Natural England also notes that the current assessment does not consider the impact	Noted and now included in an updated HRA.
the dust impact pathway. 2.1.4 Following the review of [AS-016] Natural England is content that a conclusion of no LSE can be determined for impacts due to bored piling, as evidence is provided in sections 4.5.3.2 to 4.5.3.5 of reasons to rule out impacts from this pathway. However, Natural England also notes that the current assessment does not consider the impact pathway of percussive piling on lamprey,	Noted and now included in an updated HRA.
the dust impact pathway. 2.1.4 Following the review of [AS-016] Natural England is content that a conclusion of no LSE can be determined for impacts due to bored piling, as evidence is provided in sections 4.5.3.2 to 4.5.3.5 of reasons to rule out impacts from this pathway. However, Natural England also notes that the current assessment does not consider the impact pathway of percussive piling on lamprey, further advice is provided on this point below.	Noted and now included in an updated HRA.
the dust impact pathway. 2.1.4 Following the review of [AS-016] Natural England is content that a conclusion of no LSE can be determined for impacts due to bored piling, as evidence is provided in sections 4.5.3.2 to 4.5.3.5 of reasons to rule out impacts from this pathway. However, Natural England also notes that the current assessment does not consider the impact pathway of percussive piling on lamprey, further advice is provided on this point below. To clarify, Natural England's advice on the	Noted and now included in an updated HRA.
the dust impact pathway. 2.1.4 Following the review of [AS-016] Natural England is content that a conclusion of no LSE can be determined for impacts due to bored piling, as evidence is provided in sections 4.5.3.2 to 4.5.3.5 of reasons to rule out impacts from this pathway. However, Natural England also notes that the current assessment does not consider the impact pathway of percussive piling on lamprey, further advice is provided on this point below. To clarify, Natural England's advice on the impacts of percussive piling primarily relate to	Noted and now included in an updated HRA.



migning impacted by sudden loud bangs which	
arise from percussive or impact piling.	
However, there may also be impacts to	
lamprey due to the more significant vibrations	
interrupting the migration route. The	
proposed mitigation of soft start (proposed as	
a possibility in section 5.3.1.4 of the HRA) may	
be suitable for lamprey as this will give them	
opportunity to move away from the noise	
source before percussive piling begins,	
however this will need to be included for	
assessment within the HRA along with the	
predicted noise and vibration levels to	
determine suitability.	
Q2.1.5	No Comment.
Natural England agree with the applicant that	
LSE can be screened out for impacts on	
migrating sea and river lamprey based on the	
vessel movements remaining within existing	
permitted baseline levels.	
permitted baseline levels.	
Q2.1.7	Noted and now amended in an updated HRA.
Q2.1.7 The survey results information provided by	Noted and now amended in an updated HRA.
permitted baseline levels. Q2.1.7 The survey results information provided by the applicant, which has now been	Noted and now amended in an updated HRA.
permitted baseline levels. Q2.1.7 The survey results information provided by the applicant, which has now been incorporated into the HRA, demonstrates that	Noted and now amended in an updated HRA.
Q2.1.7 The survey results information provided by the applicant, which has now been incorporated into the HRA, demonstrates that there is not >1% of the population of other	Noted and now amended in an updated HRA.
Q2.1.7 The survey results information provided by the applicant, which has now been incorporated into the HRA, demonstrates that there is not >1% of the population of other designated bird features present using the	Noted and now amended in an updated HRA.
Q2.1.7 The survey results information provided by the applicant, which has now been incorporated into the HRA, demonstrates that there is not >1% of the population of other designated bird features present using the land which will be lost due to the	Noted and now amended in an updated HRA.
Q2.1.7 The survey results information provided by the applicant, which has now been incorporated into the HRA, demonstrates that there is not >1% of the population of other designated bird features present using the land which will be lost due to the development. Natural England do	Noted and now amended in an updated HRA.
Q2.1.7 The survey results information provided by the applicant, which has now been incorporated into the HRA, demonstrates that there is not >1% of the population of other designated bird features present using the land which will be lost due to the development. Natural England do recommend that survey results are included at the Appropriate Account store of the	Noted and now amended in an updated HRA.
Q2.1.7 The survey results information provided by the applicant, which has now been incorporated into the HRA, demonstrates that there is not >1% of the population of other designated bird features present using the land which will be lost due to the development. Natural England do recommend that survey results are included at the Appropriate Assessment stage of the	Noted and now amended in an updated HRA.
Q2.1.7 The survey results information provided by the applicant, which has now been incorporated into the HRA, demonstrates that there is not >1% of the population of other designated bird features present using the land which will be lost due to the development. Natural England do recommend that survey results are included at the Appropriate Assessment stage of the HRA as they form the basis of 'further	Noted and now amended in an updated HRA.



provided we would not expect a different	
outcome in the assessment of loss of	
functionally linked land, or disturbance during	
construction and operation.	
As stated above, we would recommend that	
survey results are included at the Appropriate	
Assessment stage of the HRA, however we	
would not expect a change in the outcome of	
the HRA due to this change.	
Q2.1.8	Noted and amended within updated HRA.
As stated above we would recommend that	
survey results are included at the Appropriate	
Assessment stage of the HRA. However, based	
on the bird survey results it is demonstrated	
that there will not be a direct loss of land	
which is used by a significant number of birds	
associated with the designated sites. We	
advise therefore that our outstanding	
concerns relate to the potential for	
disturbance due to noise impacts on adjacent	
functionally linked land, this is considered	
further in response to question 3.1.4 Q	
Q2.1.9	Noted and added to the updated HRA.
As stated previously, Natural England	
recommend that survey results are taken to	
Appropriate Assessment. However, based on	
the information provided, it is the impacts on	
the mallard feature which require mitigation	
due to the significant numbers found on the	
River Trent and the adjacent banks, which has	
been identified in the HRA.	



The additional information submitted by the	
applicant demonstrates that with the addition	
of the acoustic barriers, the noise levels on the	
birds within the boundary of Humber Estuary	
Ramsar, and on land functionally linked to	
Humber Estuary SPA (the River Trent and	
associated banks) will be within the existing	
background levels and therefore provided this	
mitigation is secured the impact has been	
addressed. However, this is for construction	
noise including bored piling, further	
information is required for the impacts which	
may arise from percussive or impact piling.	
Our further advice on this is outlined in	
response to question 3.1.4 Q. The impacts due	
to light pollution are addressed thorough the	
incorporation of the appropriate lighting	
measures, which are secured in the DCO.	
Q2.1.10	No Comment.
Q2.1.10 Following the applicant's response, we advise	No Comment.
Q2.1.10 Following the applicant's response, we advise it is possible to rule out LSE due to the existing	No Comment.
Q2.1.10 Following the applicant's response, we advise it is possible to rule out LSE due to the existing raised embankment barrier which will prevent	No Comment.
Q2.1.10 Following the applicant's response, we advise it is possible to rule out LSE due to the existing raised embankment barrier which will prevent significant effects.	No Comment.
Q2.1.10 Following the applicant's response, we advise it is possible to rule out LSE due to the existing raised embankment barrier which will prevent significant effects. Q3.1.2	No Comment.
Q2.1.10 Following the applicant's response, we advise it is possible to rule out LSE due to the existing raised embankment barrier which will prevent significant effects. Q3.1.2 Following the review of [AS 016], for the	No Comment. No Comment.
Q2.1.10 Following the applicant's response, we advise it is possible to rule out LSE due to the existing raised embankment barrier which will prevent significant effects. Q3.1.2 Following the review of [AS-016], for the European designated sites identified Natural	No Comment.
Q2.1.10 Following the applicant's response, we advise it is possible to rule out LSE due to the existing raised embankment barrier which will prevent significant effects. Q3.1.2 Following the review of [AS-016], for the European designated sites identified, Natural	No Comment. No Comment.
Q2.1.10 Following the applicant's response, we advise it is possible to rule out LSE due to the existing raised embankment barrier which will prevent significant effects. Q3.1.2 Following the review of [AS-016], for the European designated sites identified, Natural England agrees with the conclusion of no	No Comment.
Q2.1.10 Following the applicant's response, we advise it is possible to rule out LSE due to the existing raised embankment barrier which will prevent significant effects. Q3.1.2 Following the review of [AS-016], for the European designated sites identified, Natural England agrees with the conclusion of no adverse effect on integrity from operational air quality emissions in combination with	No Comment.
Q2.1.10 Following the applicant's response, we advise it is possible to rule out LSE due to the existing raised embankment barrier which will prevent significant effects. Q3.1.2 Following the review of [AS-016], for the European designated sites identified, Natural England agrees with the conclusion of no adverse effect on integrity from operational air quality emissions in combination with Koadby 2 and 2	No Comment.
Q2.1.10 Following the applicant's response, we advise it is possible to rule out LSE due to the existing raised embankment barrier which will prevent significant effects. Q3.1.2 Following the review of [AS-016], for the European designated sites identified, Natural England agrees with the conclusion of no adverse effect on integrity from operational air quality emissions in combination with Keadby 2 and 3.	No Comment.



Following the review of [AS-016] a 200m screening distance for impacts from construction dust has been implemented. Therefore, Natural England concur with the conclusion of no AEOI for impacts on designated features due to construction dust with the implementation of the CEMP as mitigation. 03.1.4 An updated version of the HRA is being prepared for submission at Deadline 10. This Based on the information which has been will incorporate further information about provided in the review of [AS-016] to percussive piling, something that will only occur demonstrate the noise levels for construction if the silent hydraulic approach to sheet piling activity including bored piling, we agree with (at the Bunker Hall) meets a blockage. It will the applicant's conclusion of no AEOI, with the explain also the options for mitigation, the addition of mitigation in the form of acoustic processes to determine what is needed and barriers to reduce noise impacts. We also likely levels of effect. welcome the implementation of the COMP as The measures that relate to controls of noise further mitigation, which will be overseen by and vibration will be secured via the Code of an Ecological Clerk of Works. The appropriate Construction Practice (CoCP) / Construction lighting measures have been secured within Environment Management Plan (CEMP) and in the requirements of the DCO to prevent visual particular: impacts. Therefore, we would advise that Appendix K - Outline Piling and timing of construction activities would not be Foundation Works Management Plan; required to be secured for the use of bored Appendix L - Outline Construction piling, however the use of the acoustic Noise and Vibration Management Plan; barriers should be secured in the DCO. and However, for percussive piling we have Appendix M – Preliminary outstanding concerns due to the high **Construction Ornithological** potential for impacts due to sudden loud Management Plan (updated version to bangs which are more disturbing for birds be submitted). than a continuous noise. The HRA will need to outline the circumstances where impact or



percussive piling will be required, as well as	
the noise levels this activity will generate, and	
then include an assessment of proposed	
mitigation. We note the Code of Construction	
Practice has been updated (dated April 2023)	
and does include some information on this	
point (sections 4.1.1.7 to 4.1.1.9). These	
measures should be assessed for suitability in	
the HRA.	
Q3.1.5	Noted and addressed in the updated HRA (to be
The survey results which have now been	submitted at Deadline 10).
provided by the applicant demonstrate that	
the development site is not regularly used by	
>1% of the species associated with the	
Humber Estuary SPA and therefore is not	
considered functionally linked. However, the	
adjacent River Trent section should be	
considered as Functionally Linked Land for the	
Humber Estuary SPA, as well as being part of	
the Ramsar designation, due to the high	
number of mallards which may be subject to	
disturbance effects from noise and visual	
disturbance. Therefore, our advice stated	
above in response to 3.1.4 Q. is also applicable	
to this question, including our concerns on the	
outstanding percussive piling impacts.	
Q3.1.6	No Comment.
Based on the revised modelling it is possible	
to determine no AEOI without additional	
mitigation for this European site	
Q3.4.2	No Comment.



We have no additional comments to make on	
mitigation, further to those points we have	
already raised on percussive/impact piling.	
Annex Q1.1 As stated previously, for the impact pathways which required bird surveys to determine potential for significant effects Natural	Noted and added to the updated HRA (to be submitted at Deadline 10).
England would advise the survey results	
Assessment, rather than screening out the	
impact pathway at LSE. However, based on the information provided Natural England	
does agree with the outcome of these issues, and is not of the opinion that further	
mitigation will be required, other than for the	
previously raised potential for impacts due to	
percussive/ impact piling.	
Annex Q1.2	No Comment.
Natural England have no comments to make for this question.	



3.0 APPLICANTS' COMMENTS ON THE ENVIRONMENT AGENCY'S WRITTEN QUESTION RESPONSES

3.1 The Applicants' comments on the Environment Agency's response to the Examining Authority's written questions (REP8-034) can be found below in Table 2.

Table 2: Applicants comments on the Environment Agency's response to the ExaminingAuthority's third written questions

The Environment Agency's Responses	Applicants Comment
The Environment Agency can only provide	The Applicant acknowledges the EAs
comment on the appropriateness of such	response and notes that this is in line with
matters during its determination of an	their understanding of the Environmental
Environmental Permit application. The	Permit process.
operator will be required to produce a written	
management system as part of their	
environmental permit and this will include	
consideration of odour, insect and vermin	
management. The Environment Agency can	
impose a condition on an Environmental	
Permit so that within the operational	
boundary of the site the activities shall not	
give rise to the presence of pests ('pests' being	
birds, vermin and insects).	
An example of such a condition would read:	
The activities shall not give rise to the presence	
of pests which are likely to cause pollution,	
hazard or annoyance outside the boundary of	
the site. The operator shall not be taken to	
have breached this condition if appropriate	
measures, including, but not limited to, those	
specified in any approved pests management	
plan, have been taken to prevent or where that	
is not practicable, to minimise the presence of	
pests on the site.	

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The operator shall:	
The operator shan.	
(a) If notified by the Environment Agency,	
submit to the Environment Agency for	
approval within the period specified, a pests	
management plan which identifies and	
minimises risks of pollution from pests;	
(b) implement the pests management plan,	
from the date of approval, unless otherwise	
agreed in writing by the Environment Agency.	
Q3.0.1	This response is noted.
The Environment Agency has not undertaken a	
detailed review of the Applicant's air quality	
impact assessment and will only do this during	
its determination of an environmental permit	
for the site, as mentioned in paragraph 8.1 of	
its Relevant Representation [RR- 060].	
We do not have the resources to undertake a	
review of Mr Nicholson's model, therefore, we	
are unable to provide any comment on this	
issue.	
Q3.0.2	The Applicant acknowledges the EAs
The Environment Agency can only provide	response and notes that this is in line with
comment on the appropriateness of such	their understanding of the Environmental
matters during its determination of an	Permit process.
Environmental Permit application. The	
operator will be required to produce a written	
management system as part of their	
Environmental permit and this will include	
consideration of odour management. At this	
time we can only provide general advice that	
the Environment Agency can impose a	
condition on an Environmental Permit so that	
within the operational boundary of the site the	

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activities shall not give rise to odour. An	
example of such a condition would read:	
Emissions from the activities shall be free from	
odour at levels likely to cause pollution outside	
the site, as perceived by an authorised officer	
of the Environment Agency, unless the	
operator has used appropriate measures,	
including, but not limited to, those specified in	
any approved odour management plan, to	
prevent or where that is not practicable to	
minimise the odour.	
The operator shall:	
(a) if notified by the Environment Agency that	
the activities are giving rise to pollution outside	
the site due to odour, submit to the	
Environment Agency for approval within the	
period specified, an odour management plan	
which identifies and minimises the risks of	
pollution from odour;	
(b) implement the approved odour	
management plan, from the date of approval,	
unless otherwise agreed in writing by the	
Environment Agency.	
Q5.1.3	This is noted.
When permitting any energy from waste	
facility the Environment Agency will ensure	
that Best Available Techniques (BAT) are used.	
There are BAT Associated Emissions Limits for	
NOx that must be met as a minimum	
requirement. For NH3 we would expect a	
proposal to be justified as BAT in the context	
of the predicted impacts.	



However, to make any comment at this stage	
(i.e. prior to any permit determination	
process) could be considered 'pre-	
determination'. In this instance, we would	
refer the Examining Authority to the advice in	
Paragraph 4.10.3 of the Overarching National	
Policy Statement for Energy (EN1) in that it	
should be assumed that the environmental	
regulatory regime will be properly applied and	
enforced by the Environment Agency.	
Q6.0.1	This is noted.
The Environment Agency is unable to provide	
any further advice/comment on this matter as	
there is no guidance against which to assess	
the information provided by the Applicant.	
The Government position on Decarbonisation	
Readiness is yet to be finalised and if all the	
proposals are taken forward, this matter will	
be assessed as part of the Environmental	
Permit application if required at the time using	
available guidance.	
Q6.0.2	This is noted.
The Environment Agency can advise that the	
type and nature of the project is such that it	
should be capable of being adequately	
regulated under the Environmental Permitting	
regime, and it is not currently aware of	
anything that would preclude the grant of a	
permit, but would also point out that its view	
could change depending on the content of the	
permit application when this is	
received.	



Q17.0.1

The Environment Agency is not able to direct the ExA to any evidence in relation to excess capacity but would refer back to its Deadline 6 submission [REP6-039] in respect of the information provided relating to the site operators Duty of Care and the duty of any waste holder to apply the waste hierarchy as required by Regulation 12 of the Waste (England and Wales) Regulations 2011. Consequently, there should be no expectation of an adverse effect on prevention, re-use or recycling. The Applicant entirely agrees with the Environment Agency that the duty of waste producers and handlers to apply the waste hierarchy, and to confirm in waste transfer notes that they have done so, means that there would be no effect on the levels of reduction, reuse and recycling were there to be an excess of energy from waste capacity at the local, regional or national levels. Any other outcome would risk prosecution of one or more parties.



4.0 APPLICANTS' COMMENTS ON AB AGRI LIMITED'S DEADLINE 8 SUBMISSION

4.1 AB Agri Limited's provided a submission at Deadline 7 which included comments on the Salmonella Risk Assessment submitted at Deadline 6 [see REP8-037]. The Applicant's response to AB Agri Limited's Deadline 8 submission is set out in table 3 below.

AB Agri Limited's Deadline 8 Submission	Applicants Comment
Comments	
Transportation of RDF and HGV Movements	This comment is not relevant to the SRA and
3.2 The SRA explains that there are three	misunderstands the purpose of a Transport
transport modes for the delivery of RDF.	Assessment assuming a worst-case scenario that all
However, the Applicant's Transport Assessment	RDF will travel by road (Rochdale Envelope
assumes a worst case scenario that all RDF will	approach for impacts on road traffic and road
travel by road, as there is no commitment in	users).
the DCO with regard to the delivery modes. As	
such, the risk assessment must similarly be	The SRA assessed all three transport modes for
undertaken on the basis of a worst case	RDF.
scenario i.e. for RDF to be delivered via road	
transport only.	
3.3 The Schedule of Mitigations (Revision 1)	Figure 1 of the SRA shows that vehicular traffic will
and the OEMP (Revision 1) specify that	enter and exit the site to and from the south.
"vehicles carrying RDF will not use First	Vehicular traffic delivering RDF will access the
Avenue." Figure 1 in the SRA is rather	tipping hall via the waste reception ramp and
misleading, as it shows that vehicular traffic will	waste reception area at an upper level – refer to
arrive from the south, turn around within the	4.12 Indicative elevations and sectional drawings
building or southern side of the ERF building	for the ERF and built Associated Development (with
and leave the site to the south. Having	vertical parameters) [APP-026]. Vehicles delivering
reviewed the Applicant's Transport	RDF will turn around at the waste reception area
Assessment, it is clear that the design of the	and exit the site to the south via the waste
Project is such that HGVs accessing the ERF	reception ramp. There will be no need for vehicular
building will be directed on a clockwise loop	traffic delivering RDF to circulate around the ERF at
around the ERF area. A ramp will be available	site level.
from the access road and over the ERF car park	

Table 3 – Applicant's comments on AB Agri Deadline 8 submission



area for HGVs to access the tipping hall directly	AB Agri has noted that the Applicant's Transport
and delivery vehicles will then be able to "turn	Assessment (6.2.13 Traffic and Transport -
around using the loop around the ERF area".	Revision: 1 Appendix B) [REP2-021], shows that
Appendix G of the Transport Assessment	HGVs accessing the ERF building will be directed on
(extract attached below) shows the HGV	a clockwise loop around the ERF area and delivery
tracking around the ERF building and it is	vehicles will then be able to "turn around using the
evident that the traffic route within the site is	loop around the ERF area".
not designed for delivery vehicles to turn	
around within the building or outside without	The Applicant notes that the vehicle tracking
using the loop. Therefore, while vehicles	circulation route at site level shown in the
carrying RDF will not travel on First Avenue, the	Transport Assessment (6.2.13 Traffic and Transport
vehicles used for RDF transportation will be	- Revision: 1 Appendix B) [REP2-021] is for HGV's
routed in parallel and adjacent to First Avenue	servicing the ERF – such as reagent and residue
- the impact of the vehicles using this route is	deliveries and collections – rather than for RDF
materially the same as if they were using First	waste deliveries.
Avenue itself	
	The Applicant has agreed to AB Agri's request on
	The Applicant has agreed to Ab Agri s request on
	vehicle routing and that no vehicles carrying RDF
	vehicle routing and that no vehicles carrying RDF will be routed along First Avenue.
3.4 AB Agri has been advised by SLR that any	vehicle routing and that no vehicles carrying RDF will be routed along First Avenue. The regularity of RDF rejection on delivery from
3.4 AB Agri has been advised by SLR that any truck carrying an RDF load which fails waste	vehicle routing and that no vehicles carrying RDF will be routed along First Avenue. The regularity of RDF rejection on delivery from contracted sources is not commonplace. It is more
3.4 AB Agri has been advised by SLR that any truck carrying an RDF load which fails waste acceptance criteria at vehicle inspections (the	 wehicle routing and that no vehicles carrying RDF will be routed along First Avenue. The regularity of RDF rejection on delivery from contracted sources is not commonplace. It is more common with untreated MSW which this facility
3.4 AB Agri has been advised by SLR that any truck carrying an RDF load which fails waste acceptance criteria at vehicle inspections (the process of which is explained in the ERF	 wehicle routing and that no vehicles carrying RDF will be routed along First Avenue. The regularity of RDF rejection on delivery from contracted sources is not commonplace. It is more common with untreated MSW which this facility will not be handling. The vehicles whether full, half
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the course of the Environmental Permitting	
process based on a risk assessment. However, a	
washdown/disinfection facility on site is not	
typically a requirement for RDF in the	
Environment Permitting process and that the	
Applicant offers no commitment, it is	
reasonable to assume that there will be no	
wheel washing or disinfection regime.	
Therefore, the measures proposed by the	
Applicant in terms of vehicle routing is	
misleading and does not minimise the risk to	
AB Agri.	
Baling of RDF and Compliance with the RDF	We note SLR's points and deep experience in this
Code of Practice	field. The majority of RDF exported from the UK
3.5 The SRA explains that the RDF could be	currently is baled, over 300,000 tonnes through the
delivered in baled and wrapped in layers of	Humber ports and the Applicant has made it clear
polythene or other plastic wrapping or bulk RDF	that part of the feedstock sourcing included export
compacted into covered/fully-enclosed	interception. Therefore the flexibility to accept
containers. By road, the RDF will be delivered in	baled RDF is included in the assessment.
covered trailers e.g. a walking floor or baled.	All unloading including the de-baling is all managed
The Applicant states that it will "contractually	within the building under negative pressure and is
require its suppliers to adhere to the Refuse	part of the detailed design of the facility. The
Derived Fuel – Code of Practice prepared and	Applicants preference is containerised RDF by boat
published by the RDF Industry Group." The	or rail, and these have been documented.
Applicant proposes that this is to be secured by	
way of the OEMP (DCO Requirement 4).	
3.6 SLR's experience and knowledge of ERF	
commissioning and operation strongly indicates	
that the Applicant's commitment is unrealistic,	
as baling would be a costly requirement for the	
suppliers, it is not the industry norm and is	
likely to make the ERF operationally and	
commercially unviable. In addition, even if RDF	



is baled in line with the Code of Practice, it does not guarantee that no waste will be exposed or spilled before reaching the ERF. These are based on the following factors:

- While there are process stages in the • RDF Code of Practice that are applicable to RDF for use in the UK, it was prepared to explore and address issues surrounding RDF export from the UK. As such, the narrative of transport is aimed at pre-treatment RDF being baled and transported from the waste processor to the shipping port. Therefore it is for export of RDF to ERFs in Europe when the RDF industry bales RDF in accordance with the Code of Practice. For domestic purposes, the ERF industry/operation does not require RDF to be baled as RDF is typically delivered by trailer or by rail. Other ERFs such as Runcorn and Dunbar ERF and the 2x multifuel ERFs in Ferrybridge receive RDF in trailer or by rail and none of RDF is baled.
- The baling of RDF in accordance with the RDF Code of Practice carries significant costs. As such, it is not industry standard to transport RDF in bales for domestic purposes.
- As evidenced by the ERF operation in Europe, based RDF would require an extensive "debaling" process to



remove the plastic wrapping involving a 360 grab excavator, as bales cannot be loaded onto the bunker or conveying system. In the UK, baling would present an unnecessary process stage and increase operational and disposal costs to the ERF. Indeed, it does not appear from the submitted documents by the Applicant that the debaling process is factored into the operation/design of the proposed ERF. As explained in the ERF Technical Review, there is always a risk of bales not being debaled properly which would cause blockages in the fuel feed chute and also make the "housekeeping" of the facility and operation more onerous. Therefore, there will be an additional risk to the ERF failure including the outage of negative pressure.

 The plastic layers of baled RDF in line with the Code of Practice break down as a result of continual handling. The image below is an example of broken bales which are stored prior to being loaded/used.

3.7 As evidenced in SLR's ERF Technical Review, it is highly likely that the operation of the ERF

Comments on responses to the ExAs ExQ3 and submissions received at Deadline 8

will depend on loose RDF being delivered by	
trailers in order of the operation to be	
commercially viable.	
3.8 Therefore, while the Applicant categorically	
states that there are no features of the Project	
that would act to increase the populations of	
avian and rodent pest species in the area and	
that the ability of pest species to gain access to	
the RDF either in transit or after delivery to the	
tipping hall will be very limited. Clearly, this is	
not proven to be the case, as there is no	
evidence that the Applicant will be able to	
require the RDF suppliers to comply with the	
RDF Code of Practice and that, even if the RDF	
Code of Practice is complied with, it is	
impossible to prevent RDF from being spilled or	
exposed.	
-	
Salmonella Contamination of RDF	Response to comment Salmonella Contamination
Salmonella Contamination of RDF 3.9 Scientific literature review undertaken by	Response to comment Salmonella Contamination of RDF
Salmonella Contamination of RDF 3.9 Scientific literature review undertaken by the Applicant to assume that "RDF is probably	Response to comment Salmonella Contamination of RDF "3.9 Scientific literature review undertaken by the
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NORTH LINCOLNSHIRE GREEN ENERGY PARK

NORTH LINCOLNSHIRE GREEN ENERGY PARK

the shredding process, food and organic waste would be included in the RDF.

3.10 Furthermore, the pre-treatment process of the RDF derived from commercial and industrial waste (which would include the industrial operations processing animal-origin products) would be as minimal as just shredding and the removal of valuable items such as metal. This means that the risk of RDF being a significant source of salmonella contamination cannot be precluded. to the environmental aspects of Salmonella, concludes that Salmonella may be present in any waste from human or animal activities but the degree of contamination of the environment from this source is very small compared with animal waste (manure, among other sources) and sewage discharges. As the only way Salmonella contained on the RDF delivered to North Lincolnshire Green Energy Park could reach AB Agri facilities would be through vermin vectors, and as there is low significance on the RDF as environmental source of Salmonella contamination to vermin, the risk of transmission from RDF to AB Agri by vermin is therefore still considered at the lower end. Furthermore, a study investigating evidence-based and risked-based evidence concluded that the risk of children getting infected when exposed to municipal solid waste truck leachate (even if it contained diapers of children with an active Salmonella infection) is very low, therefore confirming our previous assessment that the risk of contamination of animals exposed to leachate from municipal solid waste truck is very low (children being even more susceptible to infection).

Response to comment 3.10 "Furthermore, the pretreatment process of the RDF derived from commercial and industrial waste (which would include the industrial operations processing animal-origin products)" This is not true. Commercial and industrial waste to be defined as RDF specifically excludes animal



	origin products. Only food waste from households
	might be a part of RDF.
Controls within the ERF, including Negative	The Applicant notes that the tipping hall for the
Pressure Environment and Pest Control	project has a single door which is easier to maintain
3.11 The Applicant relies entirely on the tipping	closed. The door would operate automatically,
hall maintained under negative pressure at all	reducing the likelihood of an operator error. A
times and pest control measures under the	second manual door may be provided to ensure
Environmental Permitting regime to underplay	closing of the door should the fast-acting door fail
the risk of RDF spilling out of the tipping hall or	to ensure the sealed building is maintained.
being the source attractive vermin in the area.	Maintaining negative pressure could in theory be
However, as extensively demonstrated in our	an issue due to failure of the combustion air fans or
Deadline 7 submission including SLR's ERF	failure of a combustion line. The Applicant notes
Technical Review, in practice, there will	that preventative maintenance would be carried
inevitably be RDF spillages outside for certain	out to ensure operation of the primary air fans,
periods of time and the pest control would	which would increase the resilience of the facility.
become ineffective. The Applicant has not	The facility cannot operate without the primary air
addressed the possibility of negative pressure	fans, as such maintenance of this equipment is
environment in the tipping hall failing as it is of	crucial for commercial operation, not just from an
the view that it will never fail, which is, in	environmental perspective. Additionally, the facility
reality, highly unlikely. The Applicant's ES	has three combustion lines. Co-incident failure of
Mitigation Chapter (Revision 1), OEPM	all three lines is unlikely. An extended common
(Revision 1) and Design Principles and Codes	outage, for a turbine outage for instance can be
(Revision 4) have been reviewed, but none	accommodated by planning in advance and
suggests that there are measures over the	gradually reducing the bunker volume over a
standard requirements of ERF facilities to	period of weeks, minimising the risk of stored fuel.
prevent or minimise the risk of negative	During a prolonged outage, the fast-acting
pressure environment failing or RDF spilling out	door/manual door can be closed to ensure the
of the ERF building. Therefore, all of the issues	sealed building is maintained.
that we raised in our Deadline 7 submission still	
stand.	
Remit of the Environmental Permitting Regime	The main function of the EP Regulations is for
3.12 The Applicant states in the SRA that the	"regulating activities or other matters that cause
operation of the Project will be regulated by	



the terms of the Environmental Permit from the EA. In this regard, the Applicant anticipates that following will be secured by the Environment Permit:

- Many, if not all aspects of the delivery and handling of RDF set out in the RDF Code of Practice will be covered by the terms of the permit, thus becoming a legal compliance matter for the Applicant.
- An Odour Management Plan, as the Environmental Agency will require strict controls to avoid odour nuisance from the ERF, and
- All required Pest Control Measures.

3.13 The Applicant states in the SRA and the ES Mitigation Chapter (Revision 1) that other potential measures will be determined through a detailed biohazard/biosecurity risk assessment undertaken as part of the application for an Environmental Permit and the EA will determine the ultimate need for such measures and for a Pest Management Plan to provide the framework for implementing them. As with the case in the Applicant's Deadline 7 submission, the Applicant relies on an assumption on behalf of the EA that they will ensure that the Environmental Permit would deal with biosecurity risks to AB Agri. However, as stated previously the Environmental Permitting regime is not intended to impose the type and

pollution". Pollution is defined in several parts of the Regulations, including:
""pollution", other than in relation to a water discharge activity or groundwater activity, means any emission as a result of human activity which may—

(a) be harmful to human health or the quality of the environment,
(b) cause offence to a human sense,
(c) result in damage to material property, or

(d) impair or interfere with amenities or other legitimate uses of the environment;"

Clearly EA will determine what matters are addressed in the permit based on the nature of the activity and its potential to contribute to the above impacts. It is therefore reasonable to assume that potential biohazard risks from the Project to a neighbouring property which is vulnerable to such risks would be within the remit of the permit.



level of controls and measures necessary to	
minimise the biosecurity risks to AB Agri. The	
Environmental Permitting regime does not	
extent outside the operational area, to the	
operations of third party, or to the monitoring	
of day to day operations including	
'housekeeping' of the ERF facility and	
contractors. Therefore, it is not satisfactory to	
defer a biosecurity risk assessment to the	
Environmental Permit application stage.	
3.14 We are not aware of an application for an	
Environmental Permit being submitted by the	
Applicant, and therefore, there can be no	
assurance that necessary measures to reduce	
biosecurity risks to AB Agri will be covered by	
the Environmental Permit.	
The Likelihood of Existing Risk to AB Agri	Response to comment 3.16
The Likelihood of Existing Risk to AB Agri Increasing	Response to comment 3.16 "The research paper not finding a correlation
The Likelihood of Existing Risk to AB Agri Increasing 3.15 The SRA states that there is a strong	Response to comment 3.16 "The research paper not finding a correlation between salmonella in gulls and the amount of
The Likelihood of Existing Risk to AB Agri Increasing 3.15 The SRA states that there is a strong likelihood that gulls in the vicinity of AB Agri will	Response to comment 3.16 "The research paper not finding a correlation between salmonella in gulls and the amount of refuse they eat is not the same as gulls not carrying
The Likelihood of Existing Risk to AB Agri Increasing 3.15 The SRA states that there is a strong likelihood that gulls in the vicinity of AB Agri will have visited landfill sites locally and that it is	Response to comment 3.16 "The research paper not finding a correlation between salmonella in gulls and the amount of refuse they eat is not the same as gulls not carrying salmonella" Form the research paper it could be
The Likelihood of Existing Risk to AB Agri Increasing 3.15 The SRA states that there is a strong likelihood that gulls in the vicinity of AB Agri will have visited landfill sites locally and that it is reasonable to conclude that the Project will not	Response to comment 3.16 "The research paper not finding a correlation between salmonella in gulls and the amount of refuse they eat is not the same as gulls not carrying salmonella" Form the research paper it could be inferred that the prevalence (infection) of gulls is
The Likelihood of Existing Risk to AB Agri Increasing 3.15 The SRA states that there is a strong likelihood that gulls in the vicinity of AB Agri will have visited landfill sites locally and that it is reasonable to conclude that the Project will not by its nature substantially add to the number of	Response to comment 3.16 "The research paper not finding a correlation between salmonella in gulls and the amount of refuse they eat is not the same as gulls not carrying salmonella" Form the research paper it could be inferred that the prevalence (infection) of gulls is not significantly different if the gulls feed on refuse
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The Likelihood of Existing Risk to AB Agri Increasing 3.15 The SRA states that there is a strong likelihood that gulls in the vicinity of AB Agri will have visited landfill sites locally and that it is reasonable to conclude that the Project will not by its nature substantially add to the number of avian pest species in the area. It further states that based on the research paper which did not find a correlation between the prevalence of	Response to comment 3.16 "The research paper not finding a correlation between salmonella in gulls and the amount of refuse they eat is not the same as gulls not carrying salmonella" Form the research paper it could be inferred that the prevalence (infection) of gulls is not significantly different if the gulls feed on refuse from refuse tips or other dietary sources. This has not only been reported by Ramos et al. (2010) but also by other researchers (for example Monaghan
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NORTH LINCOLNSHIRE GREEN ENERGY PARK

3.16 The research paper not finding a correlation between salmonella in gulls and the amount of refuse they eat is not the same as gulls not carrying salmonella. It should be noted that the Project will change the characteristics of the immediate vicinity of AB Agri in that, from the construction phase, the site is more likely to attract birds and rodents in the area due to food waste (from construction workers) rather than simply being a riverside location. Flixborough Industrial Estate has an existing ERF, Glanford Power Station. However, the fuel it uses is a pelletised by-product from the rendering process which kills salmonella (ie the fuel is not contaminated with salmonella) and its delivery route is not in close proximity to AB Agri and its intake area. Therefore, as already addressed in the previous submission, there is no increased risk of salmonella transmission from Glanford Power Station's operations. 3.17 When the ERF is in operation with ERF being transported to the site, the population of the birds and rodents is very likely to increase for the reasons stated above about the nature of RDF delivery and the ERF operation, and the risk of these pest species transmitting salmonella to AB Agri will increase as a result of the Project than the existing situation. 7. Residual Risk with Controls in Place 3.18 The Applicant concludes that its operation will not result in any material change to the current salmonella contamination risk profile

therein, and is not considered one of the main sources of Salmonella spreading.

"the site is more likely to attract birds and rodents in the area due to food waste (from construction workers)":

This is not a direct effect of the delivery of RDF. In addition, it is readily manageable through provision of suitable refuse containers and general good hygiene and 'housekeeping' practices on site.

Response to comment 3.17

"the population of the birds and rodents is very likely to increase for the reasons stated above about the nature of RDF delivery and the ERF operation" :

The population of birds and rodents is not likely to increase because pest control measures will be in place as discussed in the 9.29 Salmonella Risk Assessment, section 3.3.2 [REP7-033].

The Applicant has not provided misleading information about RDF routing in the vicinity of the ERF and the SRA provides a map for the routing of RDF for each of the three transport modes.



for the AB Agri facility on the basis of the following:

- The likelihood of the operating Project compromising AB Agri's biosecurity is very small even without the application of a series of measures, above and beyond compliance with the RDF Code of Practice by the Applicant;
- There are no features of the Project that would act to increase the populations of avian and rodent pest species in the area;
- The ability of pest species to gain access to the RDF either in transit or after delivery to the tipping hall will be very limited, and
- The proposed re-routing will reduce a very low risk of activity for Salmonella further.

3.19 The Applicant has made a number of unrealistic assumptions and appears to have provided misleading information about RDF routing in the SRA. Therefore the SRA is flawed and cannot be relied upon to reach the conclusion Applicant has reached. The ERF operation involves third parties (particularly in relation to RDF), over which it has not ultimate control, and relies on stringent operational measures by these parties to achieve the assumptions made in the SRA. As explained in the SLR's ERF Technical Review, the Applicant's The submission is largely based on risks from a badly run operation with numerous things going wrong or failing, The Applicant has made a number of commitments to deliver a well-run operation where the transport, delivery and handling of RDF is concerned and stands by the conclusions of the Preliminary SRA. The measures proposed by the Applicant will be secured by an OEMP through the DCO and an Environmental Permit.

The Applicant acknowledges that the EP applies to operations within the 'installation boundary'; however the purpose of the Environmental Permit is to protect the environment, people and property beyond the installation boundary.



commitment/assumption assumes no room for breakdown or departures from best practice, which is, in reality, not achievable. The reliance of the Environmental Permitting regime is not the satisfactory response to AB Agri's concerns as it is not intended to include controls and measures outside the operational area or the operation by third party contractors such as RDF deliveries. The Environmental Permitting regime deals with environmental matters such as noise and odour, but it is not intended to deal with matters such as biosecurity risks, waste spillage from vehicles on route and monitoring of day to day operations including 'housekeeping' of facilities.

3.20 As such, there remains a significant biosecurity to AB Agri, who is extremely concerned about the impact it would have on the AB Agri's facility and ultimately the UK food supply chain.



- Monaghan, P., Shedden, C. B., Ensor, K., Fricker, C. R., & Girdwood, R. W. A. (1985). Salmonella Carriage By Herring Gulls in the Clyde Area of Scotland in Relation to Their Feeding Ecology. Journal of Applied Ecology, 22(3), 669–679.
- Murray, C.J., 2000. Environmental aspects of Salmonella. Salmonella in domestic animals, 16, pp.265-283.
- Shatkin, J.A., Smith, J. and Moyer, N., 2005. Evaluating Children's Health Risk from Exposure to Municipal Solid Waste Truck Leachate in the United States: Complementary Evidence-Based and Risk-Based Assessments. Journal of Children's Health, 2(3-4), pp.321-343.



5.0 APPLICANTS' COMMENTS ON CADENT GAS' FURTHER INFORMATION

5.1 Cadent Gas provided a submission at Deadline 8 [REP8-033] which set out their position in regard to the proposed Protective Provisions for the application. Please see Table 4 for the Applicant's response to this submission.

Cadent	's Deadline 8 Submission	Applicant's Response at Deadline 9
INTROD	UCTION	This is noted.
1.	We act for Cadent Gas Limited (Cadent).	The Applicant has previously shared technical
2.	The draft DCO (dDCO) for the North	drawings with Cadent on the interaction
	Lincolnshire Green Energy Park project	between their infrastructure and the Project but
	(the Project) being promoted by the	can provide further details as necessary.
	North Lincolnshire Green Energy Park	
	Limited (the Promoter) contains	
	development which may affect Cadent's	
	apparatus.	
3.	Cadent has Cadent has several low,	
	medium and high pressure gas pipelines	
	and associated apparatus (the Apparatus)	
	located within the order limits which may	
	be affected by works proposed and for	
	which further details on interactions will	
	be required.	
4.	Cadent is the holder of a gas transporter	This is noted.
	licence (the Transporter Licence), granted	
	pursuant to section 7 of the Gas Act 1986	
	(the 1986 Act). Cadent owns and	
	maintains the gas distribution network in	
	the North West, West Midlands, East	
	Midlands, the East of England and North	

Table 4 – Applicant's comments on Cadent Gas' Further Information



	London. The Apparatus forms part of	
	Cadent's gas distribution network.	
5.	Cadent is required to comply with the	
	terms of its Transporter Licence in the	
	delivery of its statutory duties. It is	
	regulated by the Network Code which	
	contains relevant conditions as to safe	
	transmission of gas and compliance with	
	industry standards on transmission,	
	connection and safe working in the	
	vicinity of its Apparatus	
6.	This submission is made on behalf of	This is noted.
	Cadent in response to the Examining	
	Authority's (ExA) third round of written	
	questions and the publication of the draft	
	DCO (dDCO). In particular, this submission	
	is made in response to Question 7.1.1.	
7.	For the purposes of the Planning Act 2008	The Applicant has set out its position in relation
	and section 127, Cadent is a statutory	to sections 127 and 138 Planning Act 2008 and
	undertaker and the land included within	whether there is any serious detriment to
	the order limits is statutory undertakers'	Cadent's undertaking in document REP8-024.
	land. Cadent require the protective	
	provisions secured within the DCO to be	
	in their preferred form to ensure that	
	there is no serious detriment to the	
	carrying on of Cadent's undertaking	
8.	We make this submission further to	This is noted.
	Cadent's relevant representation (the	
	Relevant Representation) and Cadent's	
	response to the first written questions at	
	Deadline 2 – REP2-090 (the Cadent	
	Response). Cadent set out its	
	requirements for adequate protection in	



	the Relevant Representation and the		
	Cadent Response.		
QUEST	ION 7.1.1 AND DDCO	The Applicant has set out its position in relation	
1.	The dDCO does not include adequate	to sections 127 and 138 Planning Act 2008 in	
	protection for Cadent's apparatus and the	document REP8-024.	
	gas distribution network. It does not	Specifically, the Applicant has included at	
	include the specific protection provisions	Schedule 14, Part 6 of the DCO (REP8-004)	
	that Cadent requires to prevent serious	protective provisions for the benefit of Cadent,	
	detriment to his undertaking.	substantially in the form requested and agreed	
		with Cadent. The two items that are not agreed	
		between the parties relate to commercial issues.	
		The Applicant's view is that the protective	
		provisions provide the adequate protection	
		required for Cadent, particularly in the context	
		that in practical terms it will be Cadent (not the	
		Applicant) carrying out any works that are	
		required to protect their own infrastructure, as a	
		result of the Project.	
2.	Cadent require all promoters carrying out	The Applicant will be working to all required	
	development in the vicinity of their	industry standards in carrying out any works that	
	Apparatus to comply with various	are required as a result of the Project. In	
	guidelines including: GD/SP/SSW22 – Safe	addition, the protective provisions contained in	
	Working in the vicinity of Cadent High	Schedule 14, Part 6 (REP8-004) do not allow for	
	Pressure's Gas Pipelines and Associated	the Applicant to carry out any works without the	
	Installations; IGE (Institution of Gas	prior approval of Cadent.	
	Engineers) recommendations IGE/SR/18		
	Edition 2 Safe Working Practices to Ensure		
	the Integrity of Gas Pipelines and		
	Associated Installations; and the HSE's		
	guidance document HS(G)47 Avoiding		
	Danger from Underground Services		
	a. The industry standards referred to		
	above have the specific intention		



	of protecting: the integrity of the	
	pipelines and thus the distribution	
	of gas; the safety of the area	
	surrounding gas pipelines; and the	
	safety of personnel involved in	
	working with gas pipelines.	
3.	Cadent requires specific protective	The Applicant has included protective provisions
	provisions in place for an appropriate level	for the benefit of Cadent in Schedule 14, Part 6
	of control and assurance that the industry	of the DCO (REP8-004) which are in the form
	regulatory standards will be complied with	requested by Cadent save for the two items
	in connection with works in the vicinity of	discussed above as not being agreed by the
	Cadent's Apparatus.	Applicant. Those two items don't relate to
		compliance with industry standards – Cadent
		should not have any issues in this respect as the
		Applicant has agreed to comply with those
		requirements.
4.	Cadent's preferred form of protective	See the Applicant's response to paragraph 2.4
	provisions are included at Appendix 1 (the	above.
	Cadent Protective Provisions). The Cadent	
	Protective Provisions are in Cadent's	
	standard form and have been developed	
	to afford full protection to Cadent and its	
	undertaking. The Cadent Protective	
	Provisions were submitted at Deadline 2	
	(REP2-091).	
5.	The Promoter did not comment on the	The Applicant has been liaising with Cadent
	substance of the Cadent Protective	throughout the Examination, including
	Provisions in its response to the Cadent	negotiating the protective provisions with
	Response at Deadline 3 – REP3-021 (the	Cadent's representatives. In addition, the
	Promoter's Deadline 3 Response) and has	Applicant has been updating the ExA on the
	not commented on the substance of the	latest position between the Applicant and Cadent
	Cadent Protective Provisions during the	at each deadline (see Document 9.10) and at the
	examination.	hearings where requested by the ExA.



6.	As noted in the Promoter's Deadline 3	This is noted and the Applicant has previously
	Response (at page 95) the Promoter is	confirmed that it is content to agree to the
	seeking extensive compulsory acquisition	principle of including protective provisions for
	of freehold land, rights over land and	the benefit of Cadent, and has included specific
	temporary possession of land in respect of	protective provisions for the benefit of Cadent at
	which Cadent has an interest and the	Schedule 14, Part 6 of the DCO (REP8-004).
	Indicative Utility Diversion Drawings (APP-	
	031) show the interaction between the	
	Project and the Apparatus. This	
	demonstrates the importance of securing	
	the Cadent Protective Provisions.	
7.	In addition to securing compliance with	The Applicant has set out its position in relation
	industry standards to regulate the impact	to Cadent's protective provisions in document
	of the Project on the Apparatus, the	REP8-024. The Applicant can agree to the
	Cadent Protective Provisions include	provision of insurance as requested, together
	necessary insurance and security	with an indemnity up to a cap of £50million. In
	measures which are required to be put in	addition under Article 23 (Funding) of the DCO
	place before works which may affect	(REP8-004) states that the Applicant cannot
	Cadent's apparatus. These are required	exercise any powers in relation to compulsory
	given the nature of the Promoter and the	acquisition under the Order unless and until a
	current financial standing of the Promoter,	guarantee is provided and approved by the
	and security provisions are required to	Secretary of State, or an alternative form of
	support the indemnity provided and to	security is provided as approved. The Applicant
	address a situation where the conditions	cannot agree to the inclusion of an uncapped
	of insurance are not met.	indemnity, nor to the inclusion of a requirement
		to provide security/guarantee to Cadent. The
		Applicant's position is that what is contained in
		its Schedule 14, Part 6 of the DCO (REP8-004) is
		more than adequate enough to protect Cadent's
		assets, particularly given that in practical terms it
		will be Cadent carrying out any works to its
		apparatus. On that basis it is the Applicant's



		position that there can be no serious detriment
		caused to Cadent's undertaking.
8.	In particular, the security measures	As mentioned at the reply to paragraph 2.8
	contained in the Cadent Protective	above, the Applicant will be providing insurance
	Provisions are required in order to provide	in the sum of £50 million, for which Cadent will
	certainty that the indemnity afforded to	be an endorsed beneficiary. Article 23(3)
	Cadent can be relied upon in the event	(Funding) makes clear that any guarantee or
	that damage is caused to the Apparatus	security is given in respect of any liability of the
	and the gas distribution network. Article	undertaker to pay compensation under the
	22 of the DCO contains a requirement for	Order. This would therefore apply to any of the
	a guarantee or security in respect of the	liabilities the Applicant is assuming under the
	exercise of compulsory acquisition powers	protective provisions with Cadent, not just in
	by the Promoter. However, Article 22 only	relation to the compensation payable through
	extends to liabilities in respect of	the exercise of compulsory acquisition powers. In
	compulsory acquisition powers and does	addition, this is to be treated as enforceable
	not extend to damage that may be caused	against the guarantor or person providing the
	as a consequence of the construction or	guarantee/security by any person to whom such
	use of the Project. Therefore, the security	compensation is payable, which would include
	provisions are essential for inclusion in the	Cadent. In light of the above, the Applicant's
	Cadent Protective Provisions	position is that adequate protection is provided
		for Cadent's benefit.
9.	As with Article 22, this security is required	See the Applicant's position as set out at the
	given that funding is not in place for the	reply to paragraph 2.9 above.
	Project and the Promoter will not secure	
	funding until after the dDCO is made. The	
	same justification set out in Paragraphs 2.4	
	of the Promoter's funding statement	
	(REP7 – 0004) that necessitate Article 22	
	(in respect of compensation for	
	compulsory acquisition) necessitate the	
	security provisions in the Cadent	
	Protective Provisions (in respect of liability	
	for damages).	



10 In the current energy and security of	The Applicant has set out its position in relation
supply cricic, providing full and proper	to whether there has been any serious detriment
supply crisis, providing fun and proper	to whether there has been any serious detriment
protection to the gas distribution network	to Cadent's undertaking in document KEPS-024.
is increasingly important. The Cadent	The Applicant considers that with the benefit of
Protective Provisions will help to achieve	the Protective Provisions in Schedule 14, Part 6
this and to avoid serious detriment to	of the DCO (REP8-004) there is full and proper
Cadent's undertaking.	protection to the gas distribution network,
11. The Cadent Protective Provisions have	The Applicant notes that the previously made
been included in substantially the same	DCOs listed are all highways schemes, which this
form in a number of previous DCOs in	Project is not. Highways schemes, by their very
order to afford protection to Cadent's. For	nature as linear projects will necessitate more
example, substantially similar protective	interactions with gas pipelines (and other
provisions are included in the following	infrastructure) where there are a greater number
orders: The A585 Windy Harbour to	of crossings. In addition, there are more
Skippool Highway Development Consent	interactions with apparatus in highways schemes
Order 2020, The M42 Junction 6	because of the prevalent use of highways to lay
Development Consent Order 2020, The	apparatus within.
A38 Derby Junctions Development	This Project is not comparable to a highway
Consent Order 2021, The A47/A11	scheme and as such shouldn't be used as a
Thickthorn Junction Development Consent	precedent. In addition, whilst Cadent's preferred
Order 2022, The A47 Blofield to North	form of protective provisions may be included on
Burlingham Development Consent Order	the face of the various DCOs listed, the Applicant
2022, The A57 Link Roads Development	cannot be certain that there are not agreements
Consent Order 2022, The M25 Junction 28	standing behind such DCOs which allow for
Development Consent Order 2022 and The	alternative agreement to have been made which
M54 to M6 Link Road Development	conflicts with that shown on the face of the DCO.
Consent Order 2022.	As such, it is not appropriate to rely on such
	DCOs as precedent.
12. Cadent would be willing to enter into a	The parties are continuing discussions with a
side agreement to secure the Cadent	view to entering into an agreement prior to the
Protective Provisions with the Promoter.	close of the Examination. The Applicant will
Cadent has sought to engage in	update the ExA prior to Deadline 10 of the latest
discussions with the Promoter to agree the	position.



	Cadent Protective Provisions and will	
	continue to do so with a view to reaching	
	agreement and submitting an agreed set	
	of protective provisions to the ExA before	
	the close of examination.	
13	. Therefore, Cadent requests that the	Noted. However the Applicant has put forward
	Cadent Protective Provisions are included	its preferred Protective Provisions which would
	at Part 4 of Schedule 14 to the dDCO.	benefit Cadent in Schedule 14, Part 6 of the DCO
		(REP8-004)
14	. Cadent expects that the form of the	The Applicant has set out its position in respect
	Cadent Protective Provisions to be	of the Cadent Protective Provisions in document
	submitted to the ExA if agreement is	REP8-024.
	reached with the Promoter will be in the	
	form of the Cadent Protective Provisions.	
NEXT S	STEPS	The Applicant has set out its position in respect
1.	Cadent request that the Examining	of the Cadent Protective Provisions in document
	Authority recommend that the final dDCO,	REP8-024.
	if made, includes the protective provisions	
	in the form of the Cadent Protective	
	Provisions and that the Secretary of State	
	include the protective provisions in the	
	form of the Cadent Protective Provisions in	
	the final DCO (if made).	

6.0 APPLICANT'S COMMENTS ON ANGLIAN WATER'S DEADLINE 8 SUBMISSION

- 6.1 Anglian Water provided a submission at Deadline 8 [REP8-035] giving a general update to the ExA on engagement with the Applicant to date, as well as raising an issue regarding water resources needed to meet non-domestic demand.
- 6.2 This submission included a request that the Applicant provide a Technical Summary which sets out the water demands needed for the construction and operation of the Energy from Waste Facility. This has been provided to Anglian Water ahead of this submission and appended to this document as Appendix A.

7.0 APPLICANTS' COMMENTS ON UKWIN'S WRITTEN QUESTION RESPONSES AND DEADLINE 8 SUBMISSION

- 7.1 At Deadline 8 UKWIN have provided their responses to the ExAs third written questions [REP8-040] and to the further information submitted by the Applicant as REP7-032 [REP8-038]. They also provided the document 'Briefing on how incarnation harms recycling' [REP8-041] and an extract from 'Stop sort burn bury report for the Scottish Government' [REP8-041].
- 7.2 This section sets out the Applicant's response to certain points raised by UKWIN in these documents.

Comments on UKWIN's Response to REP7-032 (REP8-023)

- 7.3 Many of UKWIN's points have been raised before and the Applicant has addressed these in previous responses (see REP3-022, REP 6-032, REP7-032, REP8-023). It is not considered helpful to reiterate points already made to the Examination by responding point by point, and in this section the Applicant restates its position on the various broad headings, as it is considered that this might be more helpful for the Examining Authority. At Deadline 9 the Applicant and UKWIN are submitting a final and signed Statement of Common Ground which identifies those areas where the parties agree and those where they disagree.
- 7.4 Paragraphs 2-49 of REP8-038 relate to projections of residual waste arising which is suitable as a fuel for energy from waste. The Applicant's 'base case' projections assume that the Government's target of reducing residual waste per capita by 50% by 2042 is met. This is considered to be a



prudent (conservative) approach given that the Government has acknowledged that polices do not yet exist to deliver this target¹. Recycling rates have plateaued in recent years².

- 7.5 The Government's target relates to all residual waste arising and not to the proportion of residual waste available as fuel. Hence judgement is required as to how to apply the Government target when projecting residual waste as fuel. The Applicant and UKWIN have chosen different approaches for this step. UKWIN assumes that the assumed 2020 figure for waste as fuel of 23.7mte is relatively certain and uses this as its starting point by applying a 50% reduction to that. The Applicant's view is that is likely to be an under-estimate (see electronic page 43 of REP7-032) and that the final residual target of 0.287te/capita is a more certain number as a starting point. The Applicant projects a value for residual waste as fuel of 0.253te/capita. As explained in REP7-032 (electronic page 43), uncertainty regarding how much residual waste is suitable as EfW fuel suggests a value for 2042 in the range 0.235-0.287te/capita and the Applicant's assumption of 0.253te/capita is below the midpoint of this range of uncertainty.
- 7.6 Paragraphs 50-56 of REP8-038 relate to the potential use of residual waste as a feedstock for proposed facilities manufacturing sustainable aviation fuel (SAF). The Applicant's comments on SAF are set out in REP6-042. All SAF projects are in early stages of development and there remains a high degree of uncertainty as to which, if any will come forward. The Applicant has included the new project which has planning consent in its analysis as a consented project.
- 7.7 Paragraphs 57-73 of REP8-038 relate to carbon capture and storage (CCS) potential. Contrary to UKWIN's assertion, the Applicant's position on CCS has remained constant throughout. As explained in REP5-037 (paragraphs 2.16-2.21), our position is that continued operation of all unabated EfW facilities is not compatible with the Government's Net Zero Target. This position is consistent with advice given to the Government by the Committee on Climate Change³ and the Chris Skidmore Review⁴. The Applicant acknowledges that detailed policies to decarbonise the EfW fleet do not yet exist, but that is not a reason to ignore the Net Zero Target (just as the lack of policies to achieve waste reduction targets does not prevent consideration of those targets in the Applicant's analysis).

¹ "Consultation on environmental targets", DEFRA, May 2022. See electronic page 31.

² "Statistics on waste managed by local authorities in England in 2020/21", DEFRA, December 2021. See Table 3.

³ "Progress in reducing emissions: 2022 Report to Parliament", Climate Change Committee, June 2022. See page 386

⁴ "Mission Zero: Independent Review of Net Zero", Rt Hon Chris Skidmore MP, January 2023. See page 124.

7.8 The Applicant accepts that some existing EfW facilities will fit CCS, particularly if doing so will allow them to avoid the cost of CO2 emissions if (as expected) energy from waste is included under the UK ETS. It is not known which facilities will be able to fit CCS technically and economically, and REP3-040 sets out the approach adopted to deal with this uncertainty. It remains the Applicant's view that the facilities likely to fit CCS earliest and most economically (or with the lowest level of Government subsidy) are those located near CCS clusters.

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- 7.9 Paragraphs 74-89 of REP8-038 relate to non-R1 capacity. The Applicant's position remains that non-R1 should not be considered as they are lower down the waste hierarchy than energy recovery facilities. UKWIN argues that the analysis should take into account the possibility that existing non R1 facilities might be able to convert to R1 status at some point in the future. The Applicant's position is that it is more appropriate to base the assessment on the known facts of which facilities have R1 or non-R1 status today, rather than speculate on whether facilities might be able to change status at some point in the future. The Applicant's view is that it is more likely that old life-expired non-R1 facilities will close in favour of new facilities, as in the example of Edmonton. New facilities will require planning consent and will need to be assessed based on planning guidance in force at the time.
- 7.10 Paragraphs 97-171 of REP8-038 relate to greenhouse gas points. It is noted that this is largely a repetition of material that has already been submitted to the Examination. The Applicant seeks as far as possible to avoid further tautology by doing the same.
- 7.11 With respect to paras 97-117 and metal recovery rates at the facility, UKWIN has not added to its previous arguments, which are essentially that the Applicant should model its operations, and those of its fuel supply chain, on Ferrybridge, since this appears to support its case. The Applicant declines to do so. It has set out the likely composition of residual waste entering its fuel supply chain, the effect of processing, and the composition of RDF received at the facility, including metals available for recovery. If it is of assistance to the Examination, the higher rate of ferrous metal removal in processing residual waste is associated with the greater frequency of magnetic separation in such operations.
- 7.12 -Regarding paras 127-132, UKWIN should be aware that the Government's Environmental Improvement Plan 2023 states that *"Methane's global warming potential is roughly 80 times greater per tonne emitted than carbon dioxide over 20 years, and 25 times greater over 100 years."* (page 155). This emphasises the significance of methane releases in contributing to climate change in the short term and the importance of eliminating the landfill of biodegradable waste as soon as



possible. The Applicant has provided to the Examination an assessment of the carbon benefits of the facility using the GWP of 80. In this context, UKWIN's focus solely on longer-term GWP values is expedient. Specifically, for para 132, UKWIN misunderstands the significance of the 20 year timeframe associated with a methane GWP of 80. Methane is released from landfilled biodegradable waste over a number of decades. Thus, the NLGEP will avoid methane releases with this heightened short term impact that would occur long after it ceases operations, including from residual waste RDF received in its first year of operations, across its lifetime and in its final year of operations. Such avoided emissions notably cluster around the UK's legal commitment to net zero by 2050, and demonstrate the part that the facility can play in meeting that commitment.

- 7.13 Responding to points contained within paras 136-151, The Applicant has modelled a conservative level of methane capture over the gassing lifetime of operating landfills. Whilst Leapfrog and Fichtner are entitled to make the assumptions quoted by UKWIN at paragraphs 142 and 143, these improvements in capture rates are not substantiated and are based on a baseline that Defra and its consultants believe to be too high. The hypothetical biostabilisation operations that UKWIN relies upon in paragraphs 145-148 would not be consistent with the Government's desire to eliminate biodegradable waste from landfill, nor can they be found in planning.
- 7.14 Regarding paragraph 142, Page 27 of Powerfuel's Technical Annex E produced by Leapfrog for planning application WP/20/00692/DCC submitted by Powerfuel Portland Limited stated for their Portland ERF in September 2020 that: "Landfill gas capture rates are assumed to increase gradually from 68% in 2024 to 75% in 2045, as it is likely that landfill performance will improve". Regarding paragraph 143, similarly, page 18 of Cory Riverside Energy's February 2021 Carbon Assessment for their Riverside Improvement Project NSIP application produced by Fichtner stated: "LFG recovery rates may improve as older sites are closed. We have allowed for a 0.2% improvement per year, starting at 68% in 2021 and ending at 72% in 2040".'
- 7.15 Despite UKWIN's assertion, the carbon assessment for Powerfuel was also prepared by Fichtner and so both of the alternative carbon assessments were prepared by the same consultancy. UKWIN has selectively quoted in both cases. For both Portland and Cory Riverside Energy, the central landfill gas capture rate was taken as 68%, with the sensitivity of this assumption tested using values of 52% to 75%. This is the same approach as has been taken by the Applicant in this case. However, for both Portland and Cory Riverside Energy, Fichtner also estimated the lifetime benefit of the plant by making a number of conservative assumptions about how waste composition, grid displacement and landfill gas recovery rates might change in the future. UKWIN's quotes in



paragraphs 142 and 143 are taken from the lifetime benefits section, in which Fichtner assumed that landfill performance might gradually improve over the lifetime of the project, starting from an already high figure of 68%.

- 7.16 UKWIN is suggesting that the highest figure which might be reached by 2040 or 2045 should be used as the central case for the whole project. This is not a reasonable comparison.
- 7.17 With respect to the supply of heat considered within para 156, UKWIN should be aware that the efficiency of CHP plant is superior to those that only generate electricity. This means that, whilst the benefits of electricity supply are reduced as steam is diverted from the turbine for the provision of heat, the benefits of that heat supply more than counterbalance this reduction.
- 7.18 The Applicant contends, in response to para 158, that the opportunity to increase carbon capture, the possibility that this will be required of EfW in the future, and its commitment to ensure this increase where it proves feasible is deserving of weight in the planning balance.
- 7.19 Regarding paras 159-161, if the carbon benefits of recycling plastics through the PRF had been taken into account, these would undoubtedly add to the significant net benefit that the facility will deliver. Given UKWIN's evangelism with respect to recycling, the Applicant finds it hard to understand why this would be in dispute.
- 7.20 Responding to paras 162-171, UKWIN repeats its previous submissions regarding electricity offset. It does not recognise that changes in demand, which might include substitutions in supply (eg because demand is shifted to off-peak periods and addressed through a different composition of the grid), as well as reductions in consumption (eg because of energy efficiency), are an entirely different area of enquiry from supply-side development. Tiresome though it is to repeat the point, the Defra guidance is clear that CCGT is the correct offset, and that is what the Applicant has used in its assessment. If that guidance was no longer appropriate, then the Department would have updated it. The footnote that UKWIN relies upon merely recommends an appropriate marginal factor. It does not employ the phrase *"Long-run Marginal Emissions Factors"* that UKWIN relies upon at paragraph 163 b).
- 7.21 Paragraphs 172-180 of REP8-038 relate to treatment of cement kiln capacity and SAF capacity in the RDF Supply Assessment. The Applicant's position on SAF is set out in paragraph 7.6 above. The future level of SRF use in cement kilns is highly uncertain the Tolvik document referred to by UKWIN (paragraph 173 in REP8-XXX) surveys six different studies whose assumption for this ranges from zero to one million tonnes. Rather than pick an extreme end of this range, the Applicant has taken its assumption from current levels, which are far more certain. The Applicant acknowledges



that SRF consumption could increase in future but notes (as per the Tolvik report) that other alternative fuels are available to these facilities.

Comments on UKWIN's Response to ExA's third written questions (REP8-040)

- 7.22 The Applicant notes UKWINs comments relating to Policy from paras 1 21 and would refer the Examining Authority to its closing submissions (to be submitted prior to close of examination) which will set out the Applicant's consideration pg relevant policy.
- 7.23 In response to UKWINs comments on the ExA's Q17.0.1, UKWIN's response is largely repetitious and based on assertion, coupled with copious selective quotations from other parties' statements in other forums, shorn of context and lacking in evidence. To a large extent, its argument is that reduction, reuse and recycling/composting rates could and should be higher. This is, of course, a proposition that the Applicant agrees with, and that it has allowed for in its RDF supply assessment. It doesn't present any evidence that specifically addresses Q17.0.1.
- 7.24 Against para 28c) UKWIN does address the ExA's question, it refers to its "... concerns about the adverse impacts of EfW (over-) capacity on recycling and the circular economy." The Environment Agency has allayed those concerns in its response to Q17.0.1. The Applicant agrees entirely with the EA: there is no prospect that EfW over-capacity, were it to occur, would result in a diversion of waste from the higher levels of the waste hierarchy. For a waste producer or handler to allow this to happen would mean that it fails in its duty under Regulation 12 of the Waste (England and Wales) Regulations 2011 and would risk prosecution.
- 7.25 Responding to para 28 d) UKWIN asserts that over-capacity would drive down EfW gate fees and undermine the higher levels of the waste hierarchy. This is preposterous. Were there to be an over-supply of EfW capacity, this might lead to a degree of price competition within the sector, where gate fee is one criterion, along with transport distance, security of supply, environmental performance etc that constitute the relative attractiveness of one facility compared with another. However, any such competition would be within this level of the waste hierarchy, and is avoided currently because of reliance on more expensive landfill to meet the needs of waste producers. In a mature market, where the hierarchy is satisfied and landfill replaced by EfW, demand for EfW would not be 'elastic' beyond the need to manage residual waste. The higher levels of the waste hierarchy are protected by Regulation (see above), and reinforced by the considerable difference in gate fees to which the Applicant has already drawn attention in its response to Q17.0.1. Even were an EfW operator prepared to risk prosecution, its operating costs are such that a 'competitive' price would not be commercially viable.

- 7.26 UKWIN purports to present statistics that demonstrate that higher levels of residual waste treatment via EfW "*results in*" lower levels of recycling and composting. Its argument is statistically flawed. A correlation does not demonstrate cause and effect. The information presented graphically merely shows what happens to residual waste once recycling and composting separations have taken place, as shown by the relatively straight lines of equally low rates of landfill in paragraph 48. The Applicant does not claim a statistical inference from a single point, but nonetheless the local authority demonstrating the highest recycling rate (nearly 70%) relies on EfW for the management of its residual waste.
- 7.27 Finally, the gate fees for EfW versus recycling is not the only commercial factor to be taken into consideration. Local authorities also receive revenues from recyclables and therefore, as a positive market for recyclables continues to develop, there would be no incentive for an authority to trade an income for a cost by sending recyclables which could be sold to instead be recovered in an EfW facility. The WRAP gate fees report includes both gross and net figures for material recycling facilities, the difference between which demonstrates how considerable these revenues are likely to be.

8.0 APPLICANTS' COMMENTS ON AMY OGMAN'S DEADLINE 8 SUBMISSIONS

- 8.1 Further submissions from Amy Ogman were received at Deadline 8 including the following:
 - Comments on the RIES (REP8-028);
 - Comments on further information (REP8-027);
 - Video and Accompanying text (REP8-026 and REP9-029).

Comments on the RIES

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8.2 Updated versions of both a revised HRA (prior to Deadline 10) and Cumulative Impacts chapter (submitted at Deadline 9) will be submitted. These documents discuss the Project alone and cumulative/in combination effects for air quality at designated sites. The updated assessment concludes no likely significant effect to air quality at the European designated sites assessed.

Comments on further information

- 8.3 A revised HRA will be submitted at Deadline 9 which updates the information and responds to NE's queries surrounding piling and the related noise and vibration impacts to birds and lamprey.
- 8.4 The applicant will outline mitigation measures in the updated HRA, COCP and COMP. Specific restrictions of activities are no longer required by NE.



8.5 An revised Appendix A within an updated Chapter 10 will be submitted at Deadline 9. This document alongside the updated Cumulative Impacts chapter discuss the Project alone and cumulative/in combination effects for air quality at nationally designated sites. The updated assessment concludes no likely significant effect to air quality at SSSI's with the exception of Risby Warren SSSI. The Applicant and NE are in ongoing discussions to agree suitable mitigation / compensation for effects at this site.

Comments on Video and Accompanying text

- 8.6 Noise during operation of the proposed development has been assessed and reported in the ES noise assessment (Reference REP8-006). At properties in Amcotts, the assessment reports that at all times noise levels from the fixed plant (e.g. the ERF, carbon capture, concrete block manufacture) are predicted to be minor, with an exceedance over the background sound level of up to 5 dB(A). Higher levels are predicted during daytime loading/unloading events at the wharf and railhead with the potential to result in noise effects of up to moderate at the closest receptor.
- 8.7 Noise from loading/unloading will not be continuous. Typically, averaged over the year, it is anticipated that fewer than 1 vessel per day (~ 0.8 vessels) will load or unload at the quay as a result of the Project, with an unloading duration of approximately 3 hours. At the railhead, typically averaged over the year, it is anticipated that 1 train per day will load or unload and will take approximately 3 hours (plus half an hour at the start and end to split and reform the train).
- 8.8 Measures are included in the draft DCO to demonstrate that noise from the operation of the Project, including noise from loading and unloading activities, is minimised as far as reasonably practicable.
- 8.9 Startup events will occur after periods where the steam turbine has been shut down. The steam turbine will not normally be shut down although occasionally (approximately once or twice a year), planned shutdowns will take place for maintenance.
- 8.10 There is the potential for increased noise off-site during startup, normally for a period of approximately two to three hours. However, where a startup follows a planned shutdown, it will take place during the daytime.
- 8.11 In exceptional cases emergency shutdowns may also occur. In such situations, although it will still normally be possible for startup to take place during the day, this will depend on a number of factors and may not always be possible.



8.12 Local residents will be kept informed of planned maintenance startup events through the Project's ongoing stakeholder engagement process. As startup events are expected to be noisy only briefly, take place infrequently and, except for emergency shutdowns which would be rare, take place during the day, adverse effects are not considered significant.



9.0 APPLICANT'S COMMENTS ON BRIAN OLIVER'S DEADLINE 8 SUBMISSION

- 9.1 Further submissions from Brian Oliver were received at Deadline 8 including the following:
 - Deadline 8 Submission [REP8-030]
 - Objection to the Application [REP8-031]

Response to Deadline 8 submission

- 9.2 An assessment of noise from the Project is reported in the ES (REP8-006). The assessment follows the methodology in BS 4142:2014, and takes into account existing background sound levels as well as recommended standards in terms of the absolute levels of sound from the Project.
- 9.3 Mr Oliver raised concerns that his property in Amcotts is not well screened from the Flixborough Industrial Estate and can be downwind of noise sources to the east. He also raised concerns that his property is across a water body (the River Trent) which is acoustically reflective. As detailed in Section 5.3 of the ES noise assessment, a noise prediction software model was used implementing the ISO 9613-2 prediction method. This method allows prediction points to be added to represent residential receptors accurately at different locations relative to the Project noise sources. The nearest receptor to the site in the north of Amcotts is Charmaine and this receptor has been included in the model. A further receptor has been added to represent receptors further south in Amcotts (Inglenook). The area of hardstanding surrounding the site as well as the river are modelled as acoustically hard, reflective surfaces. Elsewhere the ground is modelled as partly absorbent. Ground topography as well as the main buildings close to the site of the Project have been included in the model. The ISO 9613-2 prediction method assumes downwind propagation conditions to all receptors.
- 9.4 Mr Oliver raised concerns about the field notes made by the surveyor whilst setting up noise monitoring equipment at Charmaine in Amcotts (as reported in paragraph 6.1.1.2 of Appendix B of the ES noise assessment). The notes state, "noise from activity on the quay dominates the noise environment. Other significant noise sources include birds". Although noise from activity at the wharf was apparent at the time the equipment was set up, noise monitoring was carried out at this location for a period of approximately 10 days, which allowed for a representative range of typical sound levels to be recorded and included in the baseline sound level which was used in the assessment.
- 9.5 At properties in Amcotts, the noise assessment reports that at all times noise levels from the fixed plant (e.g. the ERF, carbon capture, concrete block manufacture) are predicted to be minor, with

an exceedance over the background sound level of up to 5 dB(A). At night, the predicted noise levels at the nearest receptor (Charmaine) are within the range of external noise levels 40 - 45 dB, L_{Aeq} at night that provides a good standard for sleep within the building (BS 8233:2014).

- 9.6 Higher levels are predicted during loading/unloading events at receptors close to the wharf and railhead with the potential to result in noise effects of up to moderate at the closest receptor. This activity will take place during the daytime only. The noisiest activity (RDF loading and unloading at the Wharf) is predicted to just exceed the target level for daytime external amenity space (e.g. gardens) at Charmaine of 50 dB, LAeq (BS 8233:2014) by 1 dB which is not a noticeable difference. A 3 dB penalty is included to account for audible impulsive noise (resulting in a rating noise level of 54 dB, L_{Ar} in Table 15), although it is expected that noise mitigation could avoid this.
- 9.7 Noise from loading/unloading will not be continuous. Typically, averaged over the year, it is anticipated that less than 1 vessel per day (~ 0.8 vessels) will load or unload at the quay as a result of the Project, with an unloading duration of approximately 3 hours. At the railhead, typically averaged over the year, it is anticipated that 1 train per day will load or unload and will take approximately 3 hours (plus half an hour at the start and end to split and reform the train).
- 9.8 Measures are included in the draft DCO to demonstrate that noise from the operation of the Project, including noise from loading and unloading activities, is minimised as far as reasonably practicable.
- 9.9 In summary, the worst-case noise levels have been predicted taking into account the factors that affect propagation which Mr Oliver has identified (including downwind propagation across water), and the noise levels from the Project are predicted and compared to appropriate British Standard guidance in order to identify if they result in significant effects. The results showed that at night the noise from the Project will be minor, and even during the day when loading and unloading take place, predicted noise levels are just above the target levels for daytime external amenity space by 1 dB which is not generally considered a noticeable difference. Mitigation will be considered in detail following the procedures that are set out in the draft DCO to ensure that any noise impact is minimised.

Response to Objection to the Application

- 9.10 The Applicant acknowledges Mr Oliver's objection to the Application.
- 9.11 As a result of Mr Oliver's comments on the figures within ES Chapter 5: Air Quality (Document Reference 6.2.5) the figures have been updated to clearly show both Amcotts and Flixborough.



These sites were not purposefully excluded from these figures and the Applicant is happy to amend these the Chapter to include their location.



Appendix A – Technical Note on Water Demands



North Lincolnshire Green Energy Park Limited

North Lincolnshire Green Energy Park

Technical note on water demands

1 Introduction

North Lincolnshire Green Energy Park Limited (NLGEPL) is developing the North Lincolnshire Green Energy Park at Flixborough Industrial Estate. Central to the energy park is an energy recovery facility (ERF), proposed to process up to 760,000 tonnes per annum of RDF, producing up to 95 MW gross electrical power.

NLGEPL has requested that Fichtner Consulting Engineers (Fichtner) provides an overview of water requirements at the project to respond to Anglian Water's representation which was published at Deadline 8 of the DCO examination process.

2 Previous correspondence

As part of the DCO application and examination, the North Lincolnshire Green Energy Park project has been in contact with Anglian Water.

Subject	Date of correspondence	Content
Water demands, protective provisions and SoCG	25/01/23	NLGEP stated the water demands of the facility, broken down to cover firewater and process demands. NLGEP noted that the process has been designed to minimise water usage, by including re-use of water where possible.
		NLGEP offered to arrange a call to discuss demands further.
Water demands and protective provisions	23/02/23	NLGEP explained the demands of the facility and stated it would provide demand curves through construction and operation, with and without the fire water tank.
Water demands	28/02/23	NLGEP provided demand profiles in litres/second for the facility through construction and operation, with and without the fire water tank demand.
Water demands	07/03/23 28/03/23	NLGEP noted that no response had been received from Anglian Water on the water demand curves.

Table 1: Previous correspondence with Anglian Water

3 Water demands

3.1 Potable and process water demands

The potable and process water demands for each of the facilities which make up the North Lincolnshire Green Energy Park are stated in Table 2 below, with the expected year of first operation for each plant.

Table 2: Facility demands

Plant	Demand (t/h)	Demand (I/s)	Cumulative demand (I/s)	Construction duration (years)	Year of first operation
ERF	8.53	2.40	2.40	4	2028
Carbon capture	5.33	1.50	3.90	3	2028
Residue reprocessing and concrete block manufacturing facility	2.97	1.00	4.90	1	2029
Hydrogen production	2.01	0.60	5.50	1	2030
Plastics recycling facility	1.71	0.50	6.00	2	2031

The demands are cumulative, with total demand increasing over time as the facilities are progressively commissioned. The process demand peaks with all facilities in operation at 6 l/s, which includes for all process demands and potable water demands. This value isn't adjusted to recognise the re-use of process water recovered from the carbon capture facility, and so represents a conservative estimate of demand.

Additionally, the project will require water for the construction workforce, which is variable as the size of the workforce changes. A calculation for the maximum quantity of water required by the construction workforce is presented in Table 3.

Table 3: Construction workforce demands

Parameter	Unit	Value
Peak workforce	-	1,000
Demand per person	l/day	120
Length of workday	hours	12
Demand per worker per second	l/s	0.0028
Peak demand per second	l/s	2.8

The demand throughout the construction phase will typically be lower than this, as the average number of workers present on site is lower than the peak. A profile of the construction workforce for the ERF is shown in Figure 1.





Figure 1: Construction workforce profile

The overall demand of the facility is stated in Table 4 and shown in Figure 2.

Table 4: Overall project demands	
Year	Demand (I/s)
2024	2.8
2025	2.8
2026	2.8
2027	2.8
2028	3.90
2029	4.90
2030	5.50
2031	6.00
2032	6.00

Figure 2: Overall facility demands



3.2 Fire water demands

The ERF will contain a fire water tank, which is needed as a store of fire-fighting water for the facility. The fire water tank has been sized in line with the requirements of NFPA 850. The size of the fire water tank is stated in Table 5.

Table 5: Fire water tank parameters

Parameter	Unit	Value
Firefighting water requirement	l/s	206
Hours of water required	hours	2
Required volume	m³	1,483
Buffer storage	%	20%
Volume	m³	1,780
Hours of firefighting water supplied	hours	2.4
Diameter	m	12.0
Height	m	16.8

There is often a requirement from plant insurers for the ability to refill two hours supply of fire water within eight hours in line with NFPA 850. Following a fire, the plant would not be allowed to restart or conduct any hot works until the fire water tank is refilled with two hours of fire water demand.

Refilling of the fire water tank in eight hours will require a water supply rate of 51.5 l/s at NLGEP. This quantity of water would be required very rarely, only in the event of following a fire. However, the supply from Anglian Water would be required to be sized for this flowrate.

Alternatively, BS-EN 12845 (Fixed firefighting systems, automatic sprinkler systems. Design, installation, and maintenance) may be followed in preference to NFPA 850. This standard requires a refill time of 36 hours for the fire water tank. Following this guidance, the fire water supply requirement is 11.44 l/s, which represents the minimum fire water requirement.

3.3 Overall demands

The overall demand of the facility is dependent on the standard used to refill the fire water tank. The peak overall demand, which includes the fire water tank refill flow rate, is stated in Table 6 and shown in Figure 3 for adherence to both NFPA 850 and BS -EN 12845.

Fire water tank refilling is not a constant demand, and the figures shown in Table 4 represent the peak flowrate, experienced when refilling the fire water tank. Under this condition, it is assumed that the ERF, carbon capture plant and ash reprocessing and concrete block manufacturing facility are not in operation.

Year	Potable and process demands (I/s)	Potable and process demands with NFPA 850 fire water tank refill (l/s)	Potable and process demands with BE-EN 12845 fire water tank refill (I/s)
2024	2.80	2.78	2.80
2025	2.80	2.78	2.80
2026	2.80	2.78	2.80
2027	2.80	2.80	2.80
2028	3.90	51.50	11.44
2029	4.90	51.50	11.44
2030	5.50	52.10	12.04
2031	6.00	52.60	12.54
2032	6.00	52.60	12.54

Table 6: Overall project demands





